Department of Human Services

FY 2014 Revised, FY 2015 and Capital Budgets
House Finance Committee
March 12, 2014

Department of Human Services

- 1 of 4 health and human service agencies under the umbrella of OHHS
 - Department of Human Services
 - Division of Elderly Affairs
 - Department of Behavioral Healthcare,
 Developmental Disabilities and Hospitals
 - Department of Children, Youth and Families
 - Department of Health

Department of Human Services

- Governor appoints the directors of the 4 agencies under the OHHS umbrella
- OHHS is responsible for managing and providing strategic leadership and direction to the 4 departments
- Directors retain statutory authority

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Department of Human Services

- OHHS structure improves the efficiency coordination of health and human services policy, planning budgeting and financing functions
 - Centralized financial management & legal
- OHHS is State Medicaid Agency
 - Medicaid expenses appear in 4 agencies
 - Other Medicaid programs BHDDH & DCYF

Department of Human Services

- Provides programs and services to meet the needs of
 - Children and parents
 - Adults with disabilities
 - Elderly
 - Veterans

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Department Programs / Functions

- Cash Assistance
- Individual and Family Support
- Health Care Eligibility (formerly Health Care, Quality, Financing and Purchasing)
- Child Support Enforcement
- Veterans' Affairs
- Elderly Affairs
- Central Management

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Governor's FY 2014 Revised Budget

| (in millions) | Enacted | Governor | Change |
|---------------------|---------|----------|--------|
| General Revenues | \$93.5 | \$96.6 | \$3.1 |
| Federal Funds | 554.4 | 562.7 | 8.4 |
| Restricted Receipts | 9.8 | 7.1 | (2.6) |
| Other Funds | 4.5 | 5.2 | 0.7 |
| Total | \$662.1 | \$671.7 | \$9.6 |

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Unified Health Infrastructure Project

- Joint venture of DHS, OHHS, HealthSource RI
- System developed to assist individuals enroll in either Medicaid or health insurance exchange
- Individual enters information once
- One place for all information needed for individual's determination
- Will replace InRhodes eligibility system

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Unified Health Infrastructure Project

- Deloitte is the main vendor to build the new eligibility system
 - Has done similar projects in other states
- Enacted budget includes salaries and benefits and some operating expenses
- Requests additional funds in both years
 - Reflects allocations of new eligibility program and other additional expenses
 - Federal match at different rates for certain expenses

Unified Health Infrastructure Project

| (All fund sources, in millions) | FY 2014 Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. |
|---------------------------------|--------------------|----------------------|-----------------|
| Salaries & Benefits | \$1.8 | \$1.9 | \$2.9 |
| Contracted IT | - | 4.2 | 4.5 |
| Operations | 0.01 | 0.1 | 0.1 |
| Total DHS | \$1.8 | \$6.1 | \$7.5 |
| FTEs | 18.0 | 47.0 | 47.0 |

Unified Health Infrastructure Project

| (in millions) | FY 2014 Enacted | FY 2014 Gov. Rev. | Change | FY 2015 Gov. | Change to Revised |
|---------------|--------------------|----------------------|--------|-----------------|----------------------|
| General | \$0.2 | \$3.9 | \$3.7 | \$4.4 | \$0.5 |
| Federal | 1.6 | 2.2 | 0.6 | 3.1 | 0.8 |
| Total DHS | \$1.8 | \$6.1 | \$4.3 | \$7.5 | \$1.4 |
| FTEs | 18.0 | 47.0 | 29.0 | 47.0 | - |

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UHIP – Funding Details

- Medicaid will only pay costs for related programs
 - RI Works, child care, SSI and GPA are not covered
 - State can use other sources for these expenses
- Gov. adds general revenues for IT and miscellaneous expenses for these programs
 - \$2.6 million in FY 2014, \$2.8 million in FY 2015
 - Assumes no federal funds available to charge/match
 - Programs funded with block grants, or funding limited
- SNAP is charged 50/50 in budget
 - Entitlement no limit to qualifying expenditures

UHIP – Staffing

- As of Feb. 26: 26 filled positions
- 16.0 design, development, implementation: 90/10
- 10.0 existing eligibility techs shifted from Medicaid determinations program
 - 75/25 match instead of regular 50/50
- Plan to post remaining positions in March
- Gov. includes turnover, consistent with request
 - May be additional savings as hiring delays continue

UHIP – Statewide Expenses

| (millions) | General Revenues | Federal Funds | Total |
|-----------------|---------------------|------------------|--------|
| FY 2014 Enacted | \$3.8 | \$18.6 | \$22.4 |
| FY 2014 Total | <i>\$8.6</i> | \$27.5 | \$36.1 |
| OHHS | \$4.8 | \$25.2 | \$30.0 |
| DHS | \$3.9 | \$2.3 | \$6.1 |
| FY 2015 Total | \$10.1 | \$29.0 | \$39.1 |
| OHHS | \$5.7 | \$25.9 | \$31.7 |
| DHS | \$4.4 | \$3.1 | \$7.5 |

FY 2014 Corrective Action Plan

- Increased UHIP expenditures are most of projected gen. rev. deficit in FY 2014 in DHS
 - \$5.1 million Budget Office 1st Quarter Report
 - \$3.7 million related to UHIP
- DHS submitted a corrective action plan in Dec.
- Discussed in House Finance hearing Dec. 18th

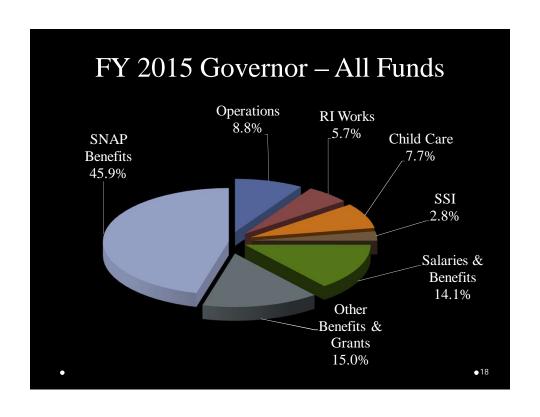
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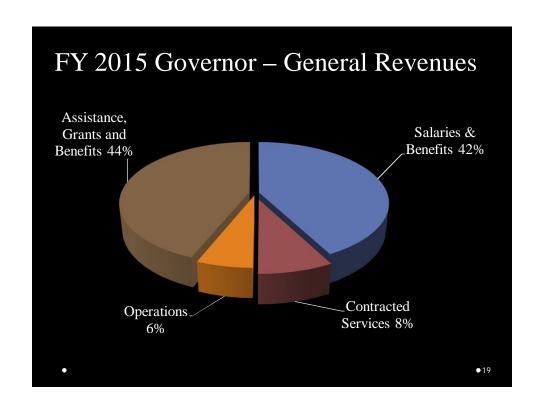
FY 2014 Corrective Action Plan

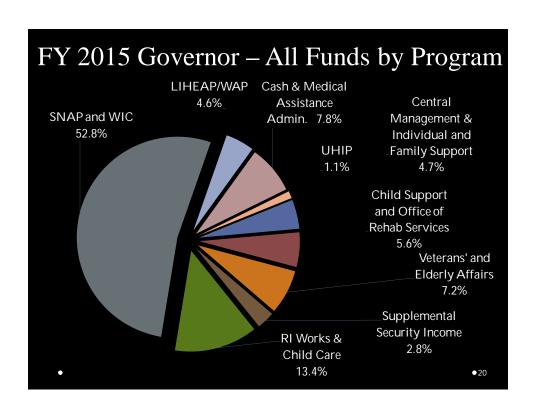
- 13 savings proposals, most to begin Feb
 - Eliminate optional programs matched by Medicaid
 - elderly affairs, rehab services, health centers
 - Eliminate state SSI payments, general public assistance
 - Reduce elderly transportation, Head Start grants
- Governor's revised recommendation is \$3.1 million above enacted budget
 - Does not include any corrective action items
 - Assumes turnover and other reductions instead

Governor's FY 2015 Budget

| (in millions) | Enacted | Governor | Change |
|---------------------|---------|----------|---------|
| General Revenues | \$93.5 | \$97.3 | \$3.8 |
| Federal Funds | 554.4 | 547.7 | (6.7) |
| Restricted Receipts | 9.8 | 6.0 | (3.7) |
| Other Funds | 4.5 | 4.5 | - |
| Total | \$662.1 | \$655.5 | (\$6.6) |







Statewide Savings

- FY 2014 Revised: \$176,918
 - Medical benefit savings benefit holiday
- FY 2015: \$196,050
 - Medical benefit savings
 - Retiree health

Current Services & Constrained Requests

- Agencies were given current services budget levels to adhere to in their FY 2015 request
 - \$93.9 million total, \$0.5 million above enacted
 - Request was \$5.0 million above current services
- Also instructed to submit one with 7% reduction
 - \$6.3 million reduction to current services
 - DHS includes a series of proposals totaling \$11.3 million to meet this "constrained" target
 - Discussed where appropriate

Constrained Request Proposals

| Proposal (in millions) | Gen. Rev. | Total | Gov. |
|------------------------------|-----------|----------|------|
| Elim/Reduce SSI Program | (\$3.3) | (\$3.3) | No |
| GPA Bridge Program | (1.4) | (1.0) | No |
| Elderly/Disabled Paratransit | (2.0) | (2.2) | No |
| Elderly Affairs Programs | (3.4) | (6.8) | No |
| Rehabilitation Services | (0.5) | (0.9) | No |
| Head Start | (0.2) | (0.2) | No |
| Community Health Centers | (0.3) | (0.7) | Yes |
| URI SNAP outreach | (0.1) | (0.1) | Yes |
| Total | (\$11.3) | (\$15.3) | |

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Full-Time Equivalent Positions

| FY 2014 Enacted | 959.1 |
|------------------------------------|---------|
| FY 2014 & FY 2015 Requests | 994.1 |
| FY 2014 Rev. & FY 2015 Governor | 959.1 |
| Change to Enacted | - |
| Change to Requests | (35.0) |
| Filled positions; 2-22-2014 | 837.6 |
| Filled positions vs. enacted level | (121.5) |
| FY 2013 average filled | 819.1 |

Staffing Changes

| Positions | FY 2014 | FY 2015 |
|---------------------------------------|---------|---------|
| Unified Health Infrastructure Project | 29.0 | 29.0 |
| SNAP Eligibility Technicians | 6.0 | 6.0 |
| Race to the Top | 5.0 | 5.0 |
| Women, Infants & Children Nutrition | 3.0 | 3.0 |
| Medicaid & Cash Assistance Admin. | (9.0) | (9.0) |
| Child Support, All Other Changes | 1.0 | 1.0 |
| Unidentified Vacancy Reduction | (35.0) | (35.0) |
| Total FTE changes to enacted | - | - |

Cash Assistance

- Rhode Island Works
- Child Care
- SSI
- SSI Transition/Bridge

FY 2014 Federal Poverty Level

| Family | 133% | 175% | 180% | 225% | 250% |
|--------|----------|----------|----------|----------|----------|
| 1 | \$15,521 | \$20,423 | \$21,006 | \$26,258 | \$29,175 |
| 2 | 20,921 | 27,528 | 28,314 | 35,393 | 39,325 |
| 3 | 26,321 | 34,633 | 35,622 | 44,528 | 49,475 |
| 4 | 31,721 | 41,738 | 42,930 | 53,663 | 59,625 |
| 5 | 37,120 | 48,843 | 50,238 | 62,798 | 69,775 |
| 6 | 42,520 | 55,948 | 57,546 | 71,933 | 79,925 |
| 7 | 47,920 | 63,053 | 64,854 | 81,068 | 90,075 |
| 8 | 53,320 | 70,158 | 72,162 | 90,028 | 100,225 |

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TANF Federal Block Grant

- Used primarily for RI Works and child care benefits and administration
- State must spend \$60.4 million general revenues to receive the \$95.0 million grant
 - Assuming work participation rates are met
 - Separate rates for 1 and 2 parent families
- States held to higher maintenance of effort standard if either rate is not met

TANF Federal Block Grant

- RI must spend \$64.4 million general revenues to receive the \$95.0 million grant
- \$4.0 million more general revenue maintenance of effort needed because RI has not met two-parent work participation rate

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Rhode Island Works

- Cash assistance program for families
- Receive a maximum of 24 months of assistance in any 60 month period
 - Lifetime limit of 48 months
- Parents must develop an employment plan
 - Training, job search, vocational education, etc.

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| | FY 2014 Enacted | FY 2014 Gov./CEC | Change to Enacted | FY 2015 Gov./CEC | Change to Revised |
|-------------------------------|--------------------|---------------------|-------------------|---------------------|-------------------|
| Persons | 15,500 | 15,125 | (375) | 15,125 | - |
| Monthly Cost per Person | \$187.00 | \$183.00 | (\$4.00) | \$182.50 | (\$0.50) |
| Annual Cost* | \$38.9 | \$37.3 | (\$1.6) | \$37.2 | (\$0.1) |

^{*} millions

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Rhode Island Works - Pilot

- 2013 Assembly created pilot program: Article 18
- Purpose: promote innovation in TANF supported programs and test new ways of delivering services to low income individuals and families
- Included \$3.0 million from federal TANF block grant funds
 - Allocated \$1.5 million for RI Works portion
 - Also included \$1.5 million for child care expansion portion of pilot, discussed separately

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Rhode Island Works - Pilot

- DHS shall:
 - Draft an innovative proposal to test new approaches
 - Award a contract on a competitive basis with a job development vendor(s) to increase work participation rates
- DHS *may*:
 - increase case management of RI Works participants to ensure greater levels of success

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Rhode Island Works – Pilot

- Finished extensions to <u>existing</u> contracts; still working on creating RFP for new ones
- Made <u>existing</u> contracts with job readiness providers more outcome focused
 - added target benchmarks and increased incentives for increased performance
- A consultant evaluated current benefit delivery system; report presented to Director late Feb.
 - Will review recommendations, develop action plan

Rhode Island Works – Pilot

- DHS expanding the number of options for RI Works participants, such as:
 - on-the-job training and other work experiences
 - job readiness
 - programs DLT promotes for the unemployed
- Governor includes \$1.5 million in both years
 - However, appears to have encumbered \$1.1 million, but no funds spent yet

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Rhode Island Works Pilot - Reporting

- Monthly to Governor: status of implementation
 - performance measurements and progress made to increase work participation rates
 - 1 submitted in Sept.
- By April 1, 2014 to Governor and Assembly: Findings of the pilot program
 - Program changes tested; vendor performance; benchmarks achieved; recommendations for continued successes; and number of individuals and families that participated and their successes

Rhode Island Works – EBT Cards

- RI Works cash assistance is typically paid through electronic benefit cards (EBT)
 - Contains family's cash benefits for the month
 - Acts like a debit card, requires user to enter a PIN
- 4 in-network ATM withdrawals at no charge
 - \$0.85 each additional ATM withdrawal in a month
 - No charge for point-of-sale withdrawals (purchase with cash back) or credit/debit style transactions
- No charge for replacement card
 - If 4+ issued in 1 year period, referred to fraud unit

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Rhode Island Works – EBT Cards

- Currently, only limitation is that cardholder is not allowed to access cash benefits in casinos
 - However, not strictly enforced
- New federal guidelines require no RI Works EBT transactions at casinos, liquor stores or certain adult entertainment sites
- EBT transaction = cash withdrawal, purchase, or purchase with cash back

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Rhode Island Works – EBT Cards

- No deadline for compliance, but states must be working towards compliance by Feb 22, 2014
- DHS submitted state plan amendment by deadline to address these changes
- Hearing on Rules and Regulations changes was held today at 11 am
 - Adds definitions, penalties, and appeals process
- DHS preparing to mail notification letters to store owners and card holders about changes

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EBT Card Transactions

| | RI Works | SNAP |
|-----------------|---|--|
| Require PIN | Yes | Yes |
| Get Cash/ATM | Yes | No |
| Purchases | No limitations | Limited to food |
| Functionality | Withdraw cash, use as credit/debit; no item limitations | Must use card to purchase food; no cash access |
| Benefits Issued | 1 st and 16 th | 1 st |

Rhode Island Works – EBT Cards

- Federal rules do allow blocking certain types of businesses from all EBT transactions
 - Cannot ban if only ATM in a reasonable area and would cause hardship to access the next nearest ATM
- However, current vendor for EBT does not have capability to block by store type or location
- New vendor will likely have this capability
 - May be fully on-board by January 1, 2015

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Rhode Island Works – EBT Cards

- DHS indicates RI Works EBT transaction bans at these new sites will likely be difficult to enforce
- Example:
 - Person can use SNAP benefits to buy a bag of pretzels at a liquor store
 - Person cannot use RI Works benefits to buy the same bag of pretzels at the same liquor store

Child Care

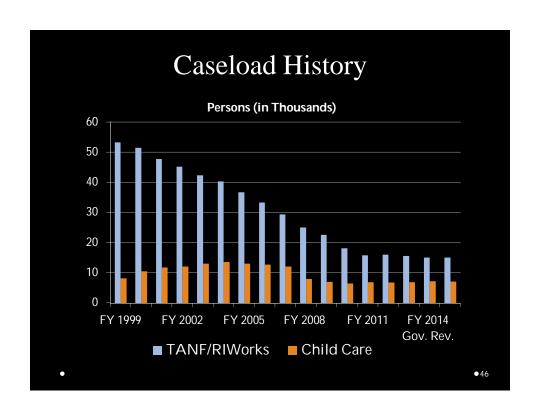
- Provides child care to Rhode Island Works recipients and low income families at or below 180 percent of poverty
 - families in approved training or employment programs who need child care to participate
- Over three-quarters of participants are low income families who do not receive cash assistance payments

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Child Care – Pilot Program

- Pilot program underway to allow families to maintain eligibility if income increases to 225%
 - Must first be eligible at 180 percent of poverty
- Pilot period: Oct. 1, 2013 through Sept. 30, 2014
- Gov. includes enacted level of \$1.5 million federal TANF funds in both years for these child care expenses
- As of Feb. 13, approx. 30 parents have maintained child care through this provision
 - Approximately \$80,500 has been spent

| Child Care Expenditures | | | | | | | |
|-------------------------|---------|----------------------|---------|----------------------|-------------------|--|--|
| | Enacted | FY 2014 Gov. /CEC | Change | FY 2015 Gov. /CEC | Change to Revised | | |
| Subsidies | 7,025 | 7,170 | 145 | 7,145 | (25) | | |
| Annual cost per subsidy | \$7,060 | \$7,060 | - | \$7,100 | \$40 | | |
| Total Cost * | \$51.1 | \$50.6 | (\$0.5) | \$50.7 | \$0.1 | | |
| * millions | | | | | •45 | | |



Supplemental Security Income

- Federal program for disabled individuals
- Physical or mental condition resulting in severe functional limitations that can be expected to last for a continuous period of not less than 12 months
- State provides a supplement to the federal payment

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Supplemental Security Income

| | FY 2014 | FY 2014 | Change to | FY 2015 | Change to |
|-----------------|---------|----------|-----------|----------|-----------|
| | Enacted | Gov./CEC | Enacted | Gov./CEC | Revised |
| Persons | 33,515 | 33,590 | 75 | 33,951 | 361 |
| Monthly Cost | \$44.19 | \$45.62 | \$0.43 | \$45.62 | - |
| Total Costs* | \$18.2 | \$18.4 | \$0.2 | \$18.6 | \$0.2 |

^{*}millions

SSI – Proposed Reductions

| Location | Proposal | Savings | FY | Gov. Rec. |
|---------------------------|--------------------------------------|------------------|------|--------------|
| Corrective Action Plan | Eliminate state payments in May 2014 | \$2.1 million | 2014 | No |
| Constrained Request | Not determined | \$3.3 million | 2015 | No |

- Proposed to make resources avail. for UHIP
- Changes can be made with 90 days notice to SSA, but must start at beginning of a quarter

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SSI – Additional State Supplement

- Gov. includes requested, enacted level of \$250,000 general revenues for additional state supplement
 - Spent \$44,586 more in FY 2013
- \$206 monthly payment to individuals who
 - receive the state SSI payment and
 - reside in state licensed assisted living residences not eligible for Medicaid

SSI Transition/Bridge Program

- Disabled individuals who have applied to Supplemental Security Income program
 - Also called General Public Assistance/Bridge program
- State is reimbursed a portion of expenses if a person's application is accepted

SSI Transition/Bridge Program

| | FY 2014 Enacted | FY 2014 Gov./CEC | Change to Enacted | FY 2015 Gov./CEC | Change to Revised |
|-----------------|--------------------|---------------------|-------------------|---------------------|-------------------|
| Persons | 550 | 524 | (26) | 550 | 26 |
| Monthly Cost | \$105.00 | \$105.00 | \$- | \$105.13 | \$0.13 |
| Total Costs* | \$2.0 | \$2.2 | \$0.2 | \$1.5 | (0.7) |

^{*}millions

GPA Bridge – Proposed Reductions

- Corrective action plan and constrained request propose to reduce and/or eliminate the program
 - Maintain only the burial provisions
- \$1.4 million savings, mostly gen. rev.
 - \$1.0 million for cash assistance and medical benefits
 - \$0.4 million for personnel; also proposes to shift people to SNAP admin. program for 50/50 match
- Governor does not include these reductions

Hardship Payments

- Governor includes \$210,000 from general revenues for general public assistance hardship payments
 - Consistent with enacted level
- Payment of up to \$100 per month for individuals not eligible for any other assistance

Benefits Administration

| | FY 2014 G | ov. Rev.* | FY 2015 Gov. | | |
|---------------|---------------------|-----------|----------------------|--------|-------|
| * in millions | General Revenues | Total | General* Revenues | Total* | FTEs |
| RI Works | \$4.3 | \$25.5 | \$4.4 | \$25.5 | 101.0 |
| Child Care | 1.2 | \$4.3 | 1.1 | \$4.2 | 16.0 |
| SSI | 0.6 | \$0.6 | 0.6 | \$0.6 | 4.0 |
| Total | \$6.0 | \$30.3 | \$6.0 | \$30.3 | 121.0 |

Other Benefit Programs

- Supplemental Nutrition Assistance Program
 - Benefits are federally funded, administration is both general revenues and federal sources
- Woman, Infants and Children Nutrition
 - Benefits and administration are federally funded
- Low Income Home Energy Assistance and Weatherization Assistance Programs
 - Benefits and administration are federally funded

Other Benefits

| Federal Funds (in millions) | FY 2014 Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. |
|-----------------------------|--------------------|----------------------|-----------------|
| SNAP | \$298.2 | \$300.6 | \$300.6 |
| WIC | 19.4 | 19.4 | 19.4 |
| LIHEAP/WAP | 39.1 | 41.5 | 29.3 |
| Total | \$356.7 | \$361.5 | \$349.3 |

0.57

Other Benefits Administration

| | FY 2014 G | ov. Rev.* | FY 2015 Gov. | | |
|--------------|---------------------|-----------|----------------------|--------|-------|
| *in millions | General Revenues | Total | General* Revenues | Total* | FTEs |
| SNAP | \$8.3 | \$19.2 | \$8.0 | \$18.8 | 114.0 |
| WIC | \$- | \$6.5 | \$- | \$6.6 | 15.0 |
| LIHEAP/WAP | \$- | \$1.3 | \$- | \$1.0 | 10.0 |

SNAP Outreach Program

- URI students visit soup kitchens, housing sites, senior centers, food pantries & shelters informing those in need of nutritional assistance how to access benefits
 - Used to leverage like amount of federal sources
- Enacted budget includes \$100,000 general rev.
- Governor excludes the funding in FY 2015
 - Consistent with DHS's constrained request

SNAP Penalty

- Because of claims error rates above the national average benchmark for two fiscal years, the state received a penalty of \$519,251
 - For FFY 2010 and FFY 2011
- Originally only assessed half of penalty
 - **\$259,625.50**
 - Must reinvest this half into improving system to lower the error rate issues
 - If satisfactory improvements made, would not be assessed the other half

SNAP Penalty

- Must spend non-federal sources for penalty
- Bonus funding saved from prior years qualifies
 - \$0.4 million available in this fund
 - Used \$259,625.50 to reinvest into system
- However, because of a 2nd penalty, remainder of 1st penalty is required to be paid
- When DHS's collections unit uncovers client error or fraud, it keeps a portion of recoveries
 - Generates about \$60,000 annually
 - DHS exhausted this account to pay the 1st penalty

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SNAP Penalty

- DHS was assessed a 2nd penalty: \$394,538
 - From error rates related to FFY 2012
 - Jan. 2014 agreement reduced penalty to \$304,431
- Must reinvest half into improving system to lower the errors; other half as potential penalty payment
- Will use remaining bonus funding
 - Sufficient funding for reinvestment only; no funding identified at this time for penalty payment if assessed
 - Penalty payment would not be required until FY 2015

SNAP Penalty

- Governor includes bonus funding for penalty
 - **\$260,000** in FY 2014
 - \$150,000 in FY 2015, balance of account
- Governor does not include the payment from the collections unit fund
 - Consent agreement signed after budget submitted
- Status of potential third penalty unknown
 - At risk because have not implemented fixes

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Division of Veterans' Affairs

- Provides programs and services through
 - Veterans' Affairs / Veterans' Assistance Office
 - Veterans' Home
 - Veterans' Cemetery

Veterans' Affairs - Summary

| | FY 2014 | FY 2014 | FY 2015 | FY 2015 |
|---------------------|---------|-----------|-----------|------------|
| (in millions) | Enacted | Gov. Rev. | Gov. Rec. | to Enacted |
| General Revenues | \$21.0 | \$19.8 | \$20.3 | (\$0.7) |
| Federal Funds | 7.7 | 9.1 | 7.5 | (0.2) |
| Restricted Receipts | 1.5 | 1.7 | 0.6 | (0.8) |
| Total | \$30.1 | \$30.7 | \$28.4 | (\$1.8) |
| FTEs | 238.6 | 239.6 | 239.6 | 1.0 |

Veterans' Affairs - Summary

| (in millions) | FY 2014 Enacted | FY 2014 Rev. Req. | FY 2014 Gov. Rev. | FY 2015 Request | FY 2015 Gov. Rec. |
|---------------|--------------------|----------------------|----------------------|--------------------|----------------------|
| (in millions) | Enacted | Rev. Req. | Gov. Kev. | Request | Gov. Rec. |
| Sal & Ben | \$23.9 | \$23.4 | \$22.3 | \$24.6 | \$23.2 |
| Contracted | 1.9 | 2.3 | 2.3 | 2.1 | 2.4 |
| Operating | 2.3 | 2.8 | 2.8 | 2.6 | 2.6 |
| Capital | 2.0 | 2.3 | 3.2 | 1.2 | 0.1 |
| Total | \$30.1 | \$30.9 | \$30.7 | \$30.5 | \$28.4 |

Veterans' Home – Staffing

- Governor reduces expenses for salaries and benefits offset by contracted nurses increase
 - Assumes increased turnover, reflects continued delays in hiring, despite some successes
- He includes \$24.7 million in FY 2014
 - \$1.1 million less than enacted, primarily gen. rev.
- He includes \$25.6 million in FY 2015
 - \$0.2 million less than enacted
 - \$0.5 million less gen. rev. for FTEs and \$0.6 million additional funds for contracted nurses

Veterans' Home - Capital Projects

| FY 2014 Gov. Revised | Restricted Receipts |
|-----------------------------------|---------------------|
| Renovate Nursing Wings 5,6,7 | \$600,000 |
| Electrical System Upgrade | 100,000 |
| Sprinkler System Water Connection | 350,000 |
| Main Entrance Renovation | 49,140 |
| Total | \$1,099,140 |

- All projects anticipated to be completed in FY 2014
- No renovation projects recommended in FY 2015

New Veterans' Home

- In Nov. 2012, voters approved a referendum to issue general obligation bonds to build a new Veterans' Home, adjacent to existing one
 - Up to \$94.0 million may be issued
 - Will be reduced if federal funds become available
- Gov. does not include potential federal funds

| (in millions) | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | Total |
|----------------------|------------|------------|------------|------------|------------|------------|--------|
| New Home GO Bonds | \$0.2 | \$5.3 | \$15.5 | \$37.5 | \$25.0 | \$10.5 | \$94.0 |

Articles in Governor's Budget

- Article 3 creates a new restricted receipt account for donations related to the new Veterans' Home
 - Exempts new fund from 10% indirect cost recovery
 - Effective January 1, 2014, has received \$800 so far
 - Heard March 4th in House Finance
- Article 4 includes issuing debt for an automated pharmacy service system at the Veterans' Home
 - Appears to include \$0.2 million
 - Heard Feb. 26th in House Finance

Veterans' Cemetery

- Located on 338 acres in Exeter
 - Former Ladd School property
- About 30,620 people laid to rest in cemetery
 - maximum 43,000; master plan increases to 72,500
- Averages over 1,200 burials per year
- 1,223 burials in FY 2013
 - 733 for veterans, 490 for spouses & certain children

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Veterans' Cemetery - Capital

| (in millions) | | FY 2014 Rev. Req. | | FY 2015 Request | |
|----------------------|-------|----------------------|-------|--------------------|-------|
| Maintenance vehicles | \$0.1 | \$0.1 | \$0.1 | \$0.1 | \$0.1 |
| Burial Fields | 0.8 | 0.8 | 1.3 | - | - |
| New Columbarium | 0.4 | 0.7 | 0.7 | - | - |
| Total | \$1.3 | \$1.6 | \$2.1 | \$0.1 | \$0.1 |

Both the columbarium & burial fields restoration projects will end in FY 2014. The Governor inadvertently includes \$0.7 million too much for burial fields.

Division of Elderly Affairs

- Primary Functions of Elderly Affairs
 - Information and Referral, "The Point"
 - Home and Community Care Services
 - Elder Safety and Justice
 - Health Promotion
 - Nutrition
 - Pharmaceutical Assistance

Elderly Affairs – Summary

| (in millions) | FY 2014 Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. Rec. | Change to Enacted |
|---------------------|--------------------|----------------------|----------------------|----------------------|
| General Revenues | \$5.7 | \$6.1 | \$6.4 | \$0.7 |
| Federal Funds | 11.8 | 12.0 | 12.2 | 0.5 |
| Restricted Receipts | 0.5 | 0.1 | 0.1 | (0.4) |
| Total | \$18.0 | \$18.2 | \$18.7 | \$0.8 |
| FTEs | 30.0 | 31.0 | 31.0 | 1.0 |

Elderly Affairs – Summary

| (in millions) | FY 2014 Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. Rec. | Change to Enacted |
|---------------------|--------------------|----------------------|----------------------|----------------------|
| Salaries & Benefits | \$3.2 | \$3.2 | \$3.3 | \$0.1 |
| Contracted Services | 0.2 | 0.1 | 0.1 | (0.1) |
| Operating | 0.4 | 0.4 | 0.4 | (0.1) |
| Assistance & Grants | 14.2 | 14.5 | 15.0 | 3.0 |
| Capital Expenses | 0.01 | 0.01 | 0.01 | - |
| Total | \$18.0 | \$18.2 | \$18.7 | \$0.2 |
| FTEs | 30.0 | 31.0 | 31.0 | 1.0 |

Pharmaceutical Assistance Program

| | General Revenues | Rebates | Total |
|--------------------|---------------------|-----------|-------------|
| FY 2011 Spent | \$987,781 | \$100,000 | \$1,087,781 |
| FY 2012 Spent | \$- | \$454,335 | \$454,335 |
| FY 2013 Spent | \$- | \$315,222 | \$315,222 |
| FY 2014 Enacted | \$174,484 | \$130,000 | \$304,484 |
| FY 2014 Gov. Rev. | \$174,484 | \$149,168 | \$323,652 |
| Spent through 2-28 | \$- | \$46,583 | \$46,583 |
| FY 2015 Gov. | \$174,484 | \$149,336 | \$323,820 |
| Gov. to Enacted | \$- | \$19,336 | \$19,336 |

Home & Adult Day Care, Case Management

- Provides eligible seniors with options to help them remain in the community
- Home Care: dressing, bathing, meal preparation, light housekeeping
- Adult Day: therapeutic, recreation, health services, respite for caregivers
- Case Management: develop and monitor a plan of care, assist in securing needed services, training and support for family caregivers

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Home & Adult Day Care, Case Management

- Low income elders pay a portion of the costs for these services
- State leverages Medicaid funds for these services through the global waiver

| (all sources, in millions) | Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. Rec. | Change to Enacted |
|-------------------------------|---------|----------------------|----------------------|-------------------|
| Adult Day Total | \$2.6 | \$2.6 | \$2.8 | \$0.2 |
| Home Care Total | \$3.1 | \$3.1 | \$3.4 | \$0.3 |
| Case Mgmt Total | \$0.5 | \$0.5 | \$0.6 | \$0.0 |

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Department's Constrained Proposals

| Changes to FY 2015 Request | Gen. Rev. | All Funds |
|----------------------------|---------------|---------------|
| Home Care | (\$1,690,954) | (\$3,383,938) |
| Adult Day Care | (1,383,947) | (2,769,556) |
| Case Management | (276,049) | (552,429) |
| Volunteer Guardianship | (81,512) | (81,512) |
| Total | (\$3,432,462) | (\$6,787,435) |

- The Department proposed to eliminate these programs in its constrained request; have been proposed in the past
- Gov. does not eliminate these programs in his budget
 - Funds at current services level, \$0.5 million above enacted level

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Other Elderly Affairs Services

| (in millions) | Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. Rec. |
|---------------------------------|---------|----------------------|----------------------|
| Nutrition and Meals on Wheels | \$2.7 | \$2.4 | \$2.4 |
| Older Americans Act - Other | 3.3 | 3.3 | 3.3 |
| Aging & Disability Resource Ctr | 0.2 | 0.6 | 0.6 |
| Medicaid Administration | 0.7 | 0.7 | 0.7 |
| Family Caregiver Support | 0.7 | 0.8 | 0.8 |
| All Other Services | 2.1 | 2.5 | 2.5 |
| Total | \$9.7 | \$10.3 | \$10.3 |

Indirect Cost Recovery

- Enacted budget assumes Elderly Affairs will coordinate with OHHS to negotiate a federal indirect cost recovery rate
 - Assumes \$0.4 million will be recovered
 - Used to offset state funded operating costs
- Gov. restores general revenues, reduces restricted receipts since the funds not likely to be recovered
 - Consistent with request in both years
- Div. indicates it can recover closer to \$50,000 if a rate is approved; uses limit of admin. funds on some grants

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Indirect Cost Recovery

- Gov. includes funding in OHHS to develop a cost allocation plan
 - **\$250,000** in FY 2014; \$100,000 in FY 2015
 - Includes Elderly Affairs, Health and BHDDH
- Tentative award with PCG, will include indirect cost recovery for Elderly Affairs
 - Still negotiating, expected to be signed by March 18
 - Not yet determined the percentage, amount that may be recovered or tentative start date

Other Programs and Services

- Health Care Determination Administration
- Child Support Enforcement
- Office of Rehabilitation Services
 - Statewide Blind Vending Facilities
- Race to the Top
- Paratransit Services for the Elderly
- All Other Programs and Services

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Health Care Determination Admin.

About 45% general revenues, rest is federal funds

| | FY 2014 Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. | 2015 to Enacted |
|---------------------|--------------------|----------------------|-----------------|--------------------|
| Salaries & Benefits | \$12.8 | \$12.7 | \$13.3 | \$0.4 |
| Contracted Services | 1.8 | 1.4 | 1.2 | (0.6) |
| Operating Expenses | 2.7 | 2.5 | 2.6 | (0.2) |
| Assistance & Grants | 0.01 | - | - | (0.01) |
| Total (in millions) | \$17.4 | \$16.6 | \$17.0 | (\$0.4) |
| FTEs | 149.3 | 143.3 | 143.3 | (6.0) |

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Health Care Determination Admin. - Staffing

- Gov. assumes higher match rate for 29 existing eligibility staff for Medicaid determinations
 - Must do Medicaid only, no other aid programs
- 75/25 match instead of 50/50: starting Jan. 2014
- Shifts gen. rev. expenses to federal funds
 - \$0.3 million in FY 2014, \$0.6 million in FY 2015
- Remaining eligibility techs that process Medicaid and other assistance programs remain at 50/50

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Health Care Determination Admin. - Staffing

- Must meet certain conditions and standards and get approval from CMS
 - DHS still preparing application for approval
- In order to get 75/25 match for eligibility staff:
 - Must use new UHIP eligibility system, not InRhodes
 - Must document time differently than done now
 - DHS must discount time spent on non-Medicaid tasks
 - DHS not certain it can meet all CMS requirements
- Failure to do so will create a funding shortfall

Child Support Services

About 29% general revenues, rest is federal funds

| | Enacted | FY 2014 | FY 2015 |
|---------------------|-------------|-------------|-------------|
| Salaries & Benefits | \$4,955,636 | \$4,875,524 | \$4,850,146 |
| Contracted Services | 2,165,005 | 2,125,311 | 2,078,195 |
| Operating Expenses | 1,334,929 | 1,294,909 | 1,301,709 |
| Capital | 10,000 | 10,385 | 10,385 |
| Total | \$8,465,570 | \$8,306,129 | \$8,240,435 |
| Number of FTEs | 61.2 | 58.2 | 58.2 |

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Office of Rehabilitation Services

About 15% general revenues, rest is federal funds

| (in millions) | FY 2014 Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. Rec. | 2015 to Enacted |
|---------------------|--------------------|----------------------|----------------------|--------------------|
| Salaries & Benefits | \$12.1 | \$12.6 | \$12.5 | \$0.4 |
| Contracted Services | 5.5 | 5.2 | 5.0 | (0.4) |
| Operating Expenses | 3.9 | 2.9 | 2.9 | (1.0) |
| Assistance & Grants | 7.5 | 7.3 | 7.4 | (0.2) |
| Capital Expenses | 0.2 | 0.04 | 0.04 | (0.2) |
| Total | \$29.2 | \$28.0 | \$27.9 | (\$1.3) |

ORS Medicaid CNOMs - FY 2014

- ORS leverages Medicaid for certain services to help individuals maintain independence
- Revised request ends these programs April 1
 - Services still available, client would have to pay
- Gov. does not include the elimination, funds as enacted

| CNOM programs | FY 2014 Enacted | FY 2014 Rev. Req. | FY 2014 Gov. Rev. |
|---------------------------|--------------------|----------------------|----------------------|
| Home Modification | \$215,608 | \$161,706 | \$215,608 |
| Personal Care Attendant | 382,816 | 287,112 | 382,816 |
| Social Services for Blind | 297,877 | 223,419 | 297,877 |
| Total (all sources) | \$896,301 | \$672,237 | \$896,301 |

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ORS Medicaid CNOMs - FY 2015

- Request assumes slight increase in 2 of 3 programs
- Constrained request eliminates programs
- Gov. does not include the elimination
 - Includes funds consistent with unconstrained request

| CNOM Programs | Enacted | FY 2015 Request | FY 2015 Constr. | FY 2015 Gov. |
|---------------------------|-----------|--------------------|--------------------|-----------------|
| Home Modification | \$215,608 | \$215,608 | \$- | \$215,608 |
| Personal Care Attendant | 382,816 | 400,249 | - | 400,249 |
| Social Services for Blind | 297,877 | 322,832 | - | 322,832 |
| Total (all sources) | \$896,301 | \$938,689 | \$- | \$938,689 |

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Statewide Blind Vending Facilities

- 15 stores in state-occupied buildings, operated by blind and visually-impaired individuals
- Typically funded by RICAP funds
 - Renovations, refurbishment and facility maintenance
- Gov. includes \$165,000 per year from FY 2015 through FY 2019
 - Consistent with enacted level and request

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Statewide Blind Vending Facilities

- FY 2014: Gov. includes \$229,000
 - \$183,083 RICAP: usual \$165,000, plus carry forward
 - \$36,137 federal funds, \$9,780 general revenues
- Renovations at Licht and Garrahy complexes cost more than anticipated; were completed in summer
- Gov. shifts existing funding from ORS for the non-RICAP capital expenses
 - Required to find savings in its budget at its discretion

Race to the Top

- State awarded \$50 million Dec. 2011; ends Dec. 2015
 - DHS to receive \$25.5 million; nothing spent in FY 2012;
 \$0.2 million spent in FY 2013
- Developed program plans thru FY 2013 with intent to implement plans in FY 2014 & FY 2015
 - Expand Bright Stars quality rating & improvement system
 - Professional center for community based technical support for providers to improve programs
 - Contract w/ CCRI to award experience credits for early childhood education workers to obtain relevant degree
 - Awards to providers: improve & maintain high care quality

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Race to the Top

| Federal Funds | FY 2013 Spent* | FY 2014 Enacted | FY 2014 Gov. Rev. | FY 2015 Gov. Rec. |
|---------------------|-------------------|--------------------|----------------------|----------------------|
| Salaries & Benefits | \$156,072 | \$170,159 | \$598,243 | \$693,707 |
| Contracted Services | 3,061 | 227,960 | 2,208,935 | 1,942,335 |
| Operating Expenses | 6,753 | 55,234 | 16,532 | 16,532 |
| Assistance / Grants | - | 9,182,431 | 8,921,460 | 7,916,031 |
| Capital | 2,993 | - | 2,993 | 2,993 |
| Total | \$168,879 | \$ 9,635,784 | \$11,748,163 | \$10,571,598 |
| FTEs | 2.0 | 2.5 | 7.5 | 7.5 |
| V 0 7 0 1111 1 11 | | | 1 0 4 0 1111 | |

* \$5.8 million had been budgeted in FY 2013 and \$1.9 million in FY 2012

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Paratransit Services for the Elderly

- DHS provides transportation services for both Medicaid & non-Medicaid eligible elderly and disabled persons to:
 - Doctor visits, dialysis, cancer treatment, adult day care centers, senior meal sites, services for visually impaired

| | FY 2014 | FY 2014 | Change to | FY 2015 |
|------------------|---------|-----------|------------|-----------|
| (in millions) | Enacted | Gov. Rev. | Enacted | Gov. Rec. |
| General Revenues | \$2.0 | \$1.4 | (\$0.6) | \$2.0 |
| Federal Funds | 0.5 | 0.5 | - | 0.5 |
| Gas Tax Funds | 4.2 | 4.7 | 0.6 | 4.2 |
| Total | \$6.6 | \$6.6 | \$- | \$6.6 |

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Paratransit Services – FY 2014

- Request eliminates Medicaid matched CNOM services on April 1 for \$0.1 million total savings
 - Assumes people will have Medicaid or insurance through Exchange; use savings towards UHIP
 - Medicaid expansion does not affect this population
 - Gov. does not include this reduction
- Governor shifts \$0.6 million general revenue expenses to available gas tax funds
 - One-time savings

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Paratransit Services – FY 2015

- Request is essentially same as enacted budget
- Constrained request eliminates services for:
 - Medicaid eligible seniors use other avail. services
 - Non-Medicaid eligible elderly and disabled persons to non-Medicaid covered sites
 - \$2.2 million in savings, incl. \$2.0 million gen. rev.
- Included in constrained request in prior years
- Gov. does not include the constrained proposal
 - Recommends funding essentially at enacted level

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All Other Programs and Services

- Work Support Strategies
- Workforce Innovation Fund
- Head Start
- Community Health Centers
- Community Service Grants
- Housing and Shelter Services

Work Support Strategies

- 1st award was for \$250,000 in FY 2012
 - Assess current operations, develop new and better ways to deliver services and benefits to families
- 2nd award is a 3-year, \$1.3 million grant
 - Implementation of action plan for improvement of child care, RI Works, SNAP and Medicaid admin.
 - Award period: March 2012 thru February 2015
- Gov. includes \$0.6 million in FY 2014 and \$0.5 million in FY 2015 from general revenues
 - 1.0 position, 1.0 fewer than enacted

Workforce Innovation Fund

- Gov. includes \$0.1 million from federal funds for 1.0 new Program Services Officer
- "On-Ramps to Career Pathways"
 - Work with DLT's Governor's Workforce Board
 - 1) Establish 3-4 career pathways; align/integrate a range of public funding streams and programs along these pathways
 - 2) Create on-ramps system to enable low-skilled, low-literacy and long-term unemployed workers to successfully gain access to these pathways

Head Start

- Head Start serves about 2,500 children ages 3 to 5 at eight locations across the state
- Federally funded program and the state provides additional funding
- Governor includes enacted level of \$800,000 from general revenues for Head Start
- Department's constrained request proposed a 25 percent reduction = \$200,000
 - The Governor did not concur with the reduction

Community Health Centers

- Enacted budget assumes a portion of the people receiving services at community health centers will be covered 100 percent by Medicaid in Jan. 2014
 - Covered at Medicaid rate otherwise, about 50/50
- Governor's revised budget equals enacted level

| (in millions) | FY 2013 Spent | FY 2014 Enacted | FY 2014 Gov. Rev. | FY 2015 Request | FY 2015 Gov. Rec. |
|---------------|------------------|--------------------|----------------------|--------------------|----------------------|
| Gen. Rev. | \$0.6 | \$0.5 | \$0.5 | \$0.3 | \$- |
| Federal | 0.6 | 0.5 | 0.5 | 0.3 | - |
| Total | \$1.2 | \$1.0 | \$1.0 | \$0.6 | \$ - |

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Community Health Centers

- FY 2015 request is a 34% reduction to enacted
 - Assumes a portion of individuals will get insurance through Exchange or Medicaid from ACA expansion
 - Consistent with Budget Office current services
- Governor eliminates funding in FY 2015
- Health centers must continue to see individuals even if they have no access to health insurance
 - The state will no longer pay for the treatment costs if the individual cannot afford it; health centers pay

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Community Service Grants

- Governor recommends funding consistent with enacted level
- Grants to over 100 social service agencies and community organizations

| | FY 2015 Gov. Rec. |
|-----------------------------|--------------------------|
| Division of Elderly Affairs | \$933,673 |
| Other Human Services | 2,259,066 |
| Total | \$3,192,739 |

Housing and Shelter Services

- Governor includes \$1.4 million for housing and shelter services in both years
 - \$0.6 million gen. rev. and \$0.8 million federal
 - Excluding any community service grants
- Includes: \$0.2 million for linen and laundry services, \$1.2 million for aid to shelter programs
- \$45,394 less federal funds than enacted level
 - Enacted level of general revenues

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Statutory Reporting Requirements

- Office of Management and Budget assembled a list of required reports by agencies
- DHS has 4 reports required by statute
 - 2 on-going: CEC monthly, RI Works annual
 - 1 time-limited: RI Works Pilot from Art. 18
 - 1 obsolete: Admin. of state institutions

Department of Human Services

FY 2014 Revised, FY 2015 and Capital Budgets House Finance Committee March 12, 2014